

**North Hertfordshire District Council
Licensing Act 2003
Decision Notice**

Date of Hearing	Friday, 9 April 2010
Members of Panel	Councillors D. Barnard, M. Muir and M. Weeks
Applicant(s) Name	Letchworth Centre for Healthy Living
Premises Address	Rosehill Hospital, Hitchin Road, Letchworth Garden City, Herts. SG6 3NA
Date of Application	16 February 2010
APPLICATION FOR GRANT	<p>This is an application for the grant of a Premises Licence under Section 17 of the Licensing Act 2003.</p> <p>The Sub-Committee have read the material presented to us and have listened to all the evidence and submissions. The Sub-Committee has considered the National Guidance and the Statement of Licensing Policy and has come to the following decision:</p> <p>1. The application is <u>approved</u> subject to the conditions and hours as are set out below.</p> <p>1. <u>OPENING HOURS</u></p> <p>The permitted opening hours are:</p> <p>Indoor Monday to Sunday 0500hrs to 0130hrs the following morning</p> <p>Outdoor Monday to Thursday 0500hrs to 0030hrs the following morning Friday to Saturday 0500hrs to 0100hrs the following morning Sunday 0500hrs to 2230hrs</p> <p>These hours are to apply each day of the year with the exception of:</p> <p>On six occasions in any one calendar year the premises will be open to the public for 24 hours.</p> <p>2. <u>LICENSABLE ACTIVITIES</u></p> <p>The licensable activities applied for are:</p> <ul style="list-style-type: none"> • PART A – Plays • PART B – Films • PART C – Indoor Sporting Events • PART E – Live Music • PART F – Recorded Music

- PART G – Performance of a Dance
- PART H – Anything of a Similar Nature – Parts E, F or G
- PART I – Provision of Facilities for Making Music
- PART J – Provision of Facilities for Dancing
- PART K – Provision of Facilities for Entertainment of a Similar Description – Parts I or J
- PART L – Late Night Refreshment
- PART M - Supply of alcohol

The hours during which the licensable activities may take place are:

PART A - Plays

Indoor

Monday to Sunday 1000hrs to 0100hrs the following morning

Outdoor

Monday to Thursday 1000hrs to midnight

Friday to Saturday 1000hrs to 0030hrs the following morning

Sunday 1000hrs to 2200hrs

PART B – Films (Indoor Only)

Monday to Sunday 1000hrs to 0100hrs the following morning

PART C – Indoor Sporting Events

Monday to Sunday 1000hrs to 0100hrs the following morning

PART E – Live Music

Indoor

Monday to Sunday 1000hrs to 0100hrs the following morning

Outdoor

Monday to Thursday 1000hrs to midnight

Friday to Saturday 1000hrs to 0030hrs the following morning

Sunday 1000hrs to 2200hrs

PART F – Recorded Music

Indoor

Monday to Sunday 1000hrs to 0100hrs the following morning

Outdoor

Monday to Thursday 1000hrs to midnight

Friday to Saturday 1000hrs to 0030hrs the following morning

Sunday 1000hrs to 2200hrs

PART G – Performance of a Dance

Indoor

Monday to Sunday 1000hrs to 0100hrs the following morning

	<p>Outdoor Monday to Thursday 1000hrs to midnight Friday to Saturday 1000hrs to 0030hrs the following morning Sunday 1000hrs to 2200hrs</p> <p>PART H - Anything of a Similar Nature – Parts E, F or G (Karaoke) (Indoor Only)</p> <p>Monday to Sunday 1000hrs to 0100hrs the following morning</p> <p>PART I - Provision of Facilities for Making Music</p> <p>Indoor Monday to Sunday 1000hrs to 0100hrs the following morning</p> <p>Outdoor Monday to Thursday 1000hrs to midnight Friday to Saturday 1000hrs to 0030hrs the following morning Sunday 1000hrs to 2200hrs</p> <p>PART J - Provision of Facilities for Dancing</p> <p>Indoor Monday to Sunday 1000hrs to 0100hrs the following morning</p> <p>Outdoor Monday to Thursday 1000hrs to midnight Friday to Saturday 1000hrs to 0030hrs the following morning Sunday 1000hrs to 2200hrs</p> <p>PART K - Provision of Facilities for Entertainment of a Similar Description – Parts I or J (Karaoke) (Indoor Only)</p> <p>Monday to Sunday 1000hrs to 0100hrs the following morning</p> <p>PART L – Late Night Refreshment</p> <p>Indoor Monday to Sunday 2300hrs to 0100hrs the following morning</p> <p>Outdoor Monday to Thursday 1000hrs to midnight Friday to Saturday 1000hrs to 0030hrs the following morning Sunday 1000hrs to 2200hrs</p> <p>PART M - Supply of alcohol</p> <p>Indoor Monday to Sunday 1000hrs to 0100hrs the following morning</p> <p>Outdoor Monday to Thursday 1000hrs to midnight Friday to Saturday 1000hrs to 0030hrs the following morning Sunday 1000hrs to 2200hrs</p>
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<p>CONDITIONS DEEMED NECESSARY FOR THE PROMOTION OF THE LICENSING OBJECTIVES</p>	<p>The Sub-Committee recognises that conditions will <u>only</u> be imposed on a licence where conditions are necessary for the promotion of one of the four licensing objectives. The Sub-Committee will only impose conditions on a licence where relevant representations have been made and they consider that it is necessary to impose conditions as a result of these representations.</p> <p>The following conditions are each considered necessary by the Sub-Committee to promote the licensing objective of Prevention of Public Nuisance</p> <p>The condition(s) are:</p> <ol style="list-style-type: none"> 1. The maximum capacity of the marquee used for outdoor regulated entertainment shall be 250 people. 2. Appropriate exterior lighting, including the car park areas, shall be agreed with an officer of the Environmental Protection team of North Hertfordshire District Council for all regulated entertainment events using the marquee.
<p>CONDITIONS PROPOSED BY THE RESPONSIBLE AUTHORITIES</p>	<p>The following conditions have been recommended by NHDC Environmental Protection:</p> <p>The following conditions, as amended, are considered <u>necessary</u> for the promotion of one of the four licensing objectives, namely the Prevention of Public Nuisance.</p> <p>(ai) Indoor Regulated Entertainment</p> <p>The following Conditions apply to all Regulated Entertainment undertaken within the three halls in the Conference Centre Building (edged red on attached plan PH4a):</p> <ol style="list-style-type: none"> 1. The front entrance doors marked A to the premises shall remain closed whilst regulated entertainment is taking place except for the ingress and egress of patrons and in the case of an emergency. 2. Self-closing devices are to be installed on the front entrance doors, marked A on the plan, and the internal doors to Halls 1,2 and 3, marked B on the plan. 3. The self-closing devices referred to in the previous condition must be properly maintained to ensure the doors close properly after being opened. 5. The Premises Licence Holder shall keep all windows to Halls closed after 22.30hrs whilst regulated entertainment is taking place in that room. 6. The Premises Licence Holder shall keep the external doors to Hall 3 (marked C) closed after 22.30hrs whilst regulated entertainment is taking place, except in the case of an emergency. <p>(aii) Outdoor Regulated Entertainment</p>

7. The location of all outdoor regulated entertainment shall be restricted to the area shown edged blue on PH4b, the limit of the area following the building line of the gable wall of the kitchen /store of the Conference Centre building.

(a) General

8. The hirer of the premises must be provided with a copy of the licensing conditions prior to the premises being rented for hire.

9. A record detailing the type of licensable activities and the times of such are kept and made available to an officer of the Licensing Authority and/or Environmental Protection Team upon request.

10. Whenever Regulated entertainment is provided the Premises Licence Holder or a nominated person, shall undertake routine monitoring at the boundary and take appropriate action forthwith where necessary to limit noise to a level such that it is not so excessive as to be at a level causing disturbance to noise sensitive premises.

11. The waste from the venue shall be deposited in the waste collection bins located by the Cambridge Road, only between 08:00 and 23:00hours.

12. Signs shall be installed to indicate the main and overflow car parks. Prominent, clear and legible notices shall be displayed at all exits and in the car parks (particularly the overflow car park) requesting the public to consider the neighbours and to leave the premises and the area quickly and quietly. The signage in the car park must be illuminated.

13. All persons attending the venue must vacate the premises, including the car parking area, within thirty minutes of the licensed hours ending.

15. Outdoor regulated entertainment in the marquee shall be limited to 30 occasions in any one calendar year.

The following conditions are considered **unnecessary** as they are dealt with elsewhere in the licence.

4. Regulated Entertainment to finish at 01.00hrs.

14. All Regulated entertainment outside the main building shall finish at 23.00hrs.

This following conditions are considered **unnecessary** to ensure the promotion of one of the four licensing objectives, namely the Prevention of Public Nuisance.

16. Each time a marquee is to be used for Regulated

	<p>Entertainment, an environmental noise control device shall be installed in the marquee, set to the satisfaction of an officer of the Environmental Protection Team, North Hertfordshire District Council. The device must be set at an appropriate time and if requested in the presence of an officer of the Environmental Protection Team, North Hertfordshire District Council.</p> <p>17.(i) No amplified music or licensable activities of a similar nature can take place in the marquee until the environmental noise control device has been: installed; and set; and if the device has not been set in the presence of a officer of the Environmental Protection Team, North Hertfordshire District Council written confirmation of the internal noise levels must also be received.</p> <p>(ii) The environmental noise control device shall be secured with robust lockable security boxes or similar to prevent unauthorised access to and tampering with the controls.</p> <p>(iii) All noise equipment must be routed through the environmental noise control device and this device must be used during licensable activities, with the exception of non-amplified live music is being performed at the premises.</p> <p>18. Live music shall be limited to the following hours – (for example 20.00hrs to 22.00hrs) for 12 events each year.</p> <p>19. Outdoor concerts are not permitted at this premises.</p> <p>20. If outdoor concerts are to be permitted then the applicant will be required to submit a noise management plan in advance. A suitable Condition is as follows:- A noise management plan shall be submitted to and approved in writing by the Council’s Noise Control Officer no later than two months prior to the commencement of the event on site. The plan shall include comprehensive sound level predictions at noise sensitive premises and specify the appropriate noise criteria that shall be achieved during the event. If the plan is not approved by the Council’s Noise Control Officer no later than two months prior to the commencement of event on site, the event shall not proceed. A copy of the approved noise management plan shall be submitted to the Licensing Authority no later than two months prior to the commencement of event on site.</p>
<p>CONDITIONS PROPOSED BY APPLICANT</p>	<p>This licence will be subject to the conditions, that are consistent with the terms offered by the applicant in order to promote the four licensing objectives set out in Part P of their application, including the conditions agreed with North Hertfordshire District Council Building Control.</p>
<p>EFFECT OF FAILING TO COMPLY WITH CONDITIONS EXPLAINED TO APPLICANT</p>	<p>The effect of failure to comply with any of the conditions attached to the licence or certificate is a criminal offence, which upon conviction, would result in a fine of up to £20,000 or up to six months imprisonment or both.</p>

<p>STATEMENT OF LICENSING POLICY</p>	<p>The Sub-Committee has taken into account the North Hertfordshire District Council’s Statement of Licensing Policy in reaching their decision. They have found the following sections to be of particular relevance in reaching this decision.</p> <p>4. Regulating Licensing</p> <p>4.1 <i>Licensing is about regulating the carrying on of licensable activities on licensed premises, by qualifying clubs and at temporary events within the terms of the Act. The Council may attach conditions to licences issued under the Act and these must be focussed on matters which are within the control of the individual licence holders and others in possession of relevant authorisations.</i></p> <p>4.2 <i>The Council recognises that licensing law is not the primary mechanism for the general control of individuals once they are away from a licensed premises and, therefore, beyond the direct control of the licensee(s) or certificate holder(s) Beyond the vicinity of the premises, an individual who engages in anti-social behaviour is accountable under law in their own right. Nonetheless, it is a key aspect of such control and licensing law will always be part of a holistic approach to the management of the evening and night-time economy in North Hertfordshire.</i></p> <p>4.3 <i>In addressing these matters the Council will primarily focus on the direct impact of the activities taking place on, or in the immediate vicinity of, the licensed premises on members of the public living, working or otherwise engaged in activities in the vicinity.</i></p> <p>4.4 <i>The Council do not consider that the term “vicinity” can be generically defined and will consider it’s definition in the specific circumstances of each application. To be considered in the vicinity of a premises, an interested party must be able to demonstrate a causal link to activities on or in the immediate vicinity of the premises in relation to the licensing objectives. For example, an interested party may be able to hear music from the premises within their property or they may see patrons leaving the premises and causing a nuisance near their property.</i></p> <p>4.5 <i>The Council recognise that unless relevant representations are received from responsible authorities or interested parties, there is no provision for a licensing authority to impose conditions on a licence other than those volunteered by the applicant as part of the operating schedule included in the application. In addition, there is no provision for a licensing authority itself to make representations. If no relevant representations are received in respect of an application, the licensing authority must issue the licence on the terms sought.</i></p>
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	<p>5. Licence Conditions</p> <p>5.1 <i>The Council recognise that each application must be considered on it's own merits and any conditions attached to licences and certificates must be tailored to the individual style and characteristics of the premises and activities concerned. This is essential to avoid the imposition of disproportionate and overly burdensome conditions on premises. Standardised conditions must be avoided and will only be lawful where they are deemed necessary to promote the licensing objectives in response to relevant representations.</i></p> <p>5.2 <i>Conditions will only be imposed when they are necessary for the promotion of the Licensing Objectives and will focus upon matters within the control of the individual licensee such as the premises, places or events being used for licensable activities. Conditions are likely to be focused towards the direct impact of those activities on persons living, working or otherwise engaged in activities in the vicinity.</i></p> <p>5.3 <i>Where appropriate the Council will draw upon the pool of model conditions issued under the Act. A copy of the current pool of model conditions can be found on the Council's website at www.north-herts.gov.uk. The pool of model conditions relate to:</i></p> <ul style="list-style-type: none"> <i>• the prevention of crime and disorder;</i> <i>• public safety (including fire safety);</i> <i>• the promotion of public safety in theatres, cinemas, concert halls and similar places;</i> <i>• the prevention of public nuisance; and</i> <i>• the protection of children from harm.</i> <p>5.4 <i>Any conditions drawn from the pool of model conditions will be tailored to the individual premises and events concerned and determined at the time the application is being considered.</i></p> <p>7. Licensing Hours</p> <p>7.1 <i>The Council recognises that fixed and artificially early closing times previously established under the Licensing Act 1964 were one of the main causes of rapid binge drinking prior to closing times and one of the causes of disorder and disturbance when large numbers of customers were required to leave premises simultaneously. These concentrations of people leaving can result in friction at places such as late night food outlets, taxi ranks and other sources of transport. The aim through the promotion of the licensing objectives will be to reduce the potential for concentrations and achieve a slower dispersal of people from licensed premises through flexible opening times. The Council recognise that arbitrary restrictions would undermine the principle of flexibility and should be avoided. The licensing objectives will be the</i></p>
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	<p><i>paramount consideration at all times.</i></p> <p>7.2. <i>The Council also recognises that licensing hours should not inhibit the development of a thriving and safe evening and night time economy, which is important for local investment, employment and tourism. The Council will not seek to restrict the trading hours of any particular premises unless this is necessary to promote one or more of the Licensing Objectives.</i></p> <p>7.3 <i>The Council has no intention to introduce the zoning of licensing hours. Experience in other areas has shown that this can lead to significant movement of people across boundaries in search of premises opening later and places greater pressure on town centres than is necessary. In addition, the Council recognise that zoning of licensing hours would undermine the principle of determining each application on it's own merits.</i></p> <p>7.4 <i>With regards to shops, stores and supermarkets that provide sales of alcohol for consumption off the premises, the Council would normally expect to grant the sale of alcohol at any time the premises is open to the public, unless representations give good reason to restrict the hours in relation to the licensing objectives.</i></p> <p>9. The Prevention of Public Nuisance</p> <p>9.1 <i>Licensed premises may have significant potential to impact adversely on communities through public nuisances that arise from their operation. The Council interprets 'Public Nuisance' in its widest sense and takes it to include such things as noise, light, odour, litter and anti-social behaviour, where these matters impact on those living, working or otherwise engaged in activities in the vicinity of a particular premises.</i></p> <p>9.2 <i>The Council may impose conditions on licences to prevent unnecessary Public Nuisance to local residents. The conditions may include:</i></p> <ul style="list-style-type: none"> <i>• sound proofing requirements;</i> <i>• restrictions on times when music or other licensable activities may take place;</i> <i>• technical restrictions on sound levels at the premises, by the use of sound limiting devices;</i> <i>• limiting the hours of regulated entertainment;</i> <i>• limiting the hours of open-air entertainment and the use of outdoor areas, gardens, patios, and smoking shelters; or</i> <i>• requiring the display of signs both inside and outside the premises reminding customers to leave the premises quietly and to respect the rights of nearby residents.</i> <p>9.3 <i>The following examples of control measures are given to assist applicants when preparing their Operating Schedules,</i></p>
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	<p><i>having regard to their particular type of premises and/or activities. These are not exhaustive but include:</i></p> <ul style="list-style-type: none"> • <i>effective and responsible management of the premises;</i> • <i>appropriate instruction, training and supervision of those employed or engaged to prevent incidents of Public Nuisance;</i> • <i>adoption of best practice guidance such as the Good Practice Guide on the Control of Noise from Pubs and Clubs, produced by the Institute of Acoustics; Safer Clubbing and the National Alcohol Harm Reduction Strategy Toolkit;</i> • <i>management of arrangements for the collection and disposal of litter; and</i> • <i>effective ventilation systems.</i> <p>9.4 <i>Conditions relating to noise nuisance will normally concern steps necessary to control the levels of noise emanating from premises. The Council are aware of the need to avoid unnecessary or disproportionate measures that could deter valuable community activities such as live music. Conditions that are likely to be a significant financial burden will be avoided, where possible, for smaller venues.</i></p> <p>9.5 <i>The Council recognise that conditions relating to noise nuisance may not be necessary in certain circumstances where the provisions of the Environmental Protection Act 1990, the Noise Act 1996, or the Clean Neighbourhoods and Environment Act 2005 adequately protect those living in the vicinity of the premises. That said, the approach of the Council will be one of prevention and will consider each application on it's own merits.</i></p> <p>10. Live Music, Dancing and Theatre</p> <p>10.1 <i>The Council recognises the need to encourage and promote live music, dancing and theatre for the wider cultural benefit of the community.</i></p> <p>10.2 <i>Only necessary, proportionate and reasonable licensing conditions will be imposed on relevant licences so as not to discourage the promotion of entertainment. Conditions will relate to the promotion of the Licensing Objectives.</i></p> <p>10.3 <i>The Council will avoid any measure which deters live music, dancing and theatre by imposing indirect costs of a substantial nature.</i></p> <p>10.4 <i>The Council will seek to encourage cultural and community events by licensing its own public spaces. The following public spaces are currently licensed for regulated entertainment:</i></p> <p><i>Butts Close, Hitchin</i></p>
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	<i>Howard Gardens, Letchworth Broadway Gardens, Letchworth</i>
RATIONALE FOR DECISION	<p>The Sub-Committee has taken into account, and based its decision on, the representations, the Guidance, the Council's Statement of Licensing Policy and the steps necessary to promote the licensing objective of the Prevention of Public Nuisance.</p> <p>The following comment is for information only and does not form part of the licence. The Sub-Committee were very close to deciding to impose a condition requiring a noise limiter in the marquee, but decided to give the applicant the benefit of the doubt based upon their approach as outlined during the hearing. However in the event of a review hearing based on noise disturbance the Sub-Committee would wish to draw to the attention of a future review committee that we consider a noise limiter should be imposed at that stage. This comment does not bind any future review committee who will make their decision independently based on the evidence presented to it.</p>
COMMENCEMENT DATE	This licence will come into effect from the date of this decision.
RIGHTS OF REVIEW	At any stage, following the grant of a premises licence, a responsible authority, such as the Police or an interested party, such as a resident living in the vicinity of the premises may ask the licensing authority to review the licence because of a matter arising at the premises in connection with any of the four licensing objectives. The review is a request for the Council to look at the existing licence and decide whether its conditions are adequate to meet the four licensing objectives defined under the Licensing Act 2003.